

General Assembly

Amendment

January Session, 2019

LCO No. 11013



Offered by:

REP. ARESIMOWICZ, 30th Dist.

To: House Bill No. **5001** File No. 170 Cal. No. 120

"AN ACT ESTABLISHING A TASK FORCE TO STUDY WORKFORCE TRAINING NEEDS IN THE STATE."

- 1 Strike everything after the enacting clause and substitute the
- 2 following in lieu thereof:
- 3 "Section 1. Section 31-11hh of the general statutes is repealed and
- 4 the following is substituted in lieu thereof (*Effective October 1, 2019*):
- 5 As used in this section and sections 31-11ii and 31-11jj, as amended
- 6 by this act:
- 7 (1) "Administrative costs" means the costs paid or incurred by the
- 8 administrator, including, but not limited to, peer review costs,
- 9 professional fees, allocated staff costs and other out-of-pocket costs
- 10 attributable to the administration and operation of the Workforce
- 11 Training Authority Fund;
- 12 (2) "Administrator" means the [Department of] Labor
- 13 Commissioner;

14 (3) "Board" means the Workforce Training Authority established 15 pursuant to section 31-11ii, as amended by this act; and

- 16 (4) "Eligible recipient" means a public or private [business] entity [, 17 including, but not limited to, those businesses in the bioscience, 18 insurance, financial services, advanced manufacturing, digital media, 19 green technology and tourism industry sectors] seeking to develop a 20 workforce training program, either to grow an existing business or, in 21 the case of a public entity, as part of partnership with business entities 22 that have made a commitment to hire successful trainees from the 23 workforce training program funded by the authority created by section 24 31-11ii, as amended by this act.
- Sec. 2. Section 31-11ii of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2019*):
- 27 (a) There is established a Workforce Training Authority [that]
 28 within the Labor Department whose purpose is to oversee the grant
 29 program described in section 31-11jj, as amended by this act. The
 30 Workforce Training Authority shall be composed of a board that:
- 31 (1) Until September 30, 2019, shall consist of the following members: 32 [(1)] (A) Four appointed by the Governor; [(2)] (B) one appointed by 33 the president pro tempore of the Senate; [(3)] (C) one appointed by the 34 Senate Republican president pro tempore; [(4)] (D) one appointed by 35 the speaker of the House of Representatives; [(5)] (E) one appointed by 36 the majority leader of the Senate; [(6)] (F) one appointed by the 37 majority leader of the House of Representatives; [(7)] (G) one 38 appointed by the minority leader of the Senate; [(8)] (H) one appointed by the minority leader of the House of Representatives; [(9)] (I) the 39 40 Labor Commissioner, or the commissioner's designee, who shall serve 41 as the chairperson of the board; [(10)] (I) the Commissioner of [the 42 Department of Economic and Community Development, or the 43 commissioner's designee; [(11)] (K) the president of the Connecticut 44 State Colleges and Universities, or the president's designee; [(12)] (L) 45 the president of The University of Connecticut, or the president's

designee; and [(13)] (M) the Commissioner of Correction, or the 46 47 commissioner's designee; [. Each legislatively appointed member shall 48 have skill, knowledge or experience in industries and sciences related 49 to insurance, financial services, bioscience, advance manufacturing, 50 digital media, green technology, and tourism. All initial appointments 51 to the board pursuant to this subsection shall be made not later than 52 October 1, 2017. Appointed members shall each serve a term that is 53 coterminous with the respective appointing authority. Each member 54 shall hold office until a successor is appointed. Any vacancy occurring 55 on the board, other than by expiration of term, shall be filled in the 56 same manner as the original appointment for the balance of the 57 unexpired term.] The term of any member appointed under this 58 subdivision shall terminate on September 30, 2019.

59 (2) On and after October 1, 2019, the board shall consist of the following members: (A) Four appointed by the Governor, one of 60 61 whom is a representative of a community college, one of whom is a 62 representative of a state university, one of whom is a representative of 63 The University of Connecticut and one of whom is a representative of 64 the independent colleges; (B) two appointed by the president pro 65 tempore of the Senate, one of whom is a formerly incarcerated 66 individual or someone who helps formerly incarcerated individuals 67 find employment and one of whom is a representative of the Connecticut AFL-CIO; (C) two appointed by the majority leader of the 68 Senate, one of whom is a representative of a workforce investment 69 70 board and one of whom is a representative of the Connecticut State 71 Building and Construction Trades Council; (D) two appointed by the 72 speaker of the House of Representatives, one of whom is a 73 representative of The University of Connecticut Health Center and one 74 of whom is a representative from a Connecticut affiliate of the National 75 Urban League or the National Association for the Advancement of 76 Colored People; (E) two appointed by the majority leader of the House 77 of Representatives, one of whom is a representative of the Connecticut Center for Advanced Technology and one of whom is a representative 78 79 of a Connecticut Chamber of the United States Hispanic Chamber of

Commerce; (F) two appointed by the minority leader of the Senate, one 80 81 of whom has skill, knowledge or expertise in the workforce needs of the financial services industry and one of whom is a representative 82 83 from the Connecticut Business and Industry Association 84 Manufacturers Advisory Council; (G) two appointed by the minority 85 leader of the House of Representatives, one of whom is a 86 representative from the Connecticut Association of Public School Superintendents and one of whom has skill, knowledge and expertise 87 in the workforce needs of the digital media industry; (H) the Labor 88 89 Commissioner, or the commissioner's designee, who shall serve as 90 chairperson of the board; (I) the Commissioner of Economic and Community Development, or the commissioner's designee; (J) the 91 Commissioner of Correction, or the commissioner's designee; (K) the 92 93 superintendent of the Technical Education and Career System, or the 94 superintendent's designee; and (L) the Commissioner of Agriculture, 95 or the commissioner's designee.

- (b) All initial appointments to the board pursuant to subdivision (2) of subsection (a) of this section shall be made not later than October 1, 2019. Appointed members shall each serve a term that is coterminous with the respective appointing authority. Each member shall hold office until a successor is appointed. Any vacancy occurring on the board, other than by expiration of term, shall be filled in the same manner as the original appointment for the balance of the unexpired term.
- 104 [(b)] (c) The chairperson shall call the first meeting of the board 105 appointed under subdivision (2) of subsection (a) of this section not 106 later than December 1, [2017] 2019. The board shall meet at such times 107 as the chairperson deems necessary.
- 108 [(c)] (d) No member of the board shall receive compensation for such member's services. 109
- 110 [(d)] (e) A majority of the members of said board shall constitute a 111 quorum for the transaction of any business or the exercise of any

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power of the board. The board may act by a majority of the members present at any meeting at which a quorum is in attendance for the transaction of any business or the exercise of any power of the board,

- 115 except as otherwise provided in this section.
- 116 [(e)] (f) Notwithstanding any provision of the general statutes, it 117 shall not constitute a conflict of interest for a trustee, director, partner, 118 officer, manager, shareholder, proprietor, counsel, public official acting 119 in his or her official capacity or employee of an eligible recipient, or 120 any individual with a financial interest in an eligible recipient, to serve 121 as a member of the board, provided such trustee, director, partner, 122 officer, manager, shareholder, proprietor, counsel, employee or 123 individual shall abstain from deliberation, action or vote by the board 124 concerning any matter relating to such eligible recipient, except such 125 public official acting in his or her official capacity shall be permitted to 126 engage in such deliberation.
- [(f)] (g) The board may develop industry-specific advisory councils to provide guidance on job market trends and develop connections with the business community.
- Sec. 3. Section 31-11jj of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2019*):
 - (a) There is established the Workforce Training Authority Fund, which shall be an account [in the Department of] within the Labor Department. The following moneys shall be deposited in the fund: (1) Any moneys received as part of a memorandum of understanding with the Workforce Training Authority; (2) all private contributions, gifts, grants, donations, bequests or devises received by the fund; and (3) to the extent not otherwise prohibited by state or federal law, any
- local, state or federal funds received by the fund.

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(b) The Workforce Training Authority Fund shall be used <u>by the</u>
administrator: (1) To provide training assistance to eligible recipients
as may be approved by the Workforce Training Authority pursuant to
subsection (e) of this section, and (2) to pay or reimburse the

administrator for administrative costs pursuant to subsection [(c)] (h) of this section. Such training assistance shall be awarded for the purpose of: Developing and implementing training programs for the recruitment of businesses to the state and the training or retraining of persons in the state to achieve the workforce goals established by the Connecticut Employment and Training Commission and the relevant sections of the strategic master plan for higher education developed pursuant to section 10a-11b. Training assistance shall target job growth in the areas of construction, healthcare, early childhood education, insurance, financial services, bioscience, advance manufacturing, digital media, green technology, and tourism.

- (c) All expenditures from the Workforce Training Authority <u>Fund</u>, except for administrative costs reimbursed to the administrator pursuant to subsection (h) of this section, shall be approved by the board, provided the board may delegate to staff of the administrator the approval of transactions not greater than one hundred thousand dollars. Any such approval by the board shall be (1) specific to an individual expenditure to be made; (2) for budgeted expenditures with such variations as the board may authorize at the time of such budget approval; or (3) for training assistance programs to be administered by staff of the administrator, subject to limits, eligibility requirements and other conditions established by the Workforce Training Authority at the time of such program approval.
- (d) The administrator shall provide any necessary staff, office space, office systems and administrative support for the operation of the Workforce Training Authority Fund in accordance with this section. In acting as administrator of the fund, the Labor [Department] Commissioner shall have and may exercise all of the powers set forth in the general statutes, provided expenditures from the fund shall be approved by the Workforce Training Authority pursuant to subsection (c) of this section.
- (e) The Workforce Training Authority shall establish an application and approval process with guidelines and terms for the development

6 of 11

LCO No. 11013 2019LCO11013-R00-AMD.DOCX

and implementation of training programs and training assistance awarded by the administrator from the Workforce Training Authority Fund to any eligible recipient. Such guidelines and terms shall include: (1) A requirement that any applicant for training assistance operate in the state or propose to relocate operations to the state, in whole or in part, as a condition of such training assistance; (2) eligibility requirements for training, including a requirement for applicants to obtain [matching] funds or in-kind services from nonstate sources; (3) a process for preliminary review of applications for strength and eligibility by the administrator before such applications are presented to the board for consideration; (4) return on investment objectives, including, but not limited to, job growth and leveraged investment opportunities; (5) a requirement that any [business] entity that receives assistance [must] first consider applicants who have completed the universal intake form; and (6) such other guidelines and terms as the board determines to be necessary and appropriate in furtherance of the objectives of this section. In developing such guidelines, the board shall include considerations for the size of such businesses and the number of workers employed by such businesses. Additionally, the board shall give consideration to developing training programs and creating career pathways for women, minorities and soon to be <u>released and</u> formerly incarcerated individuals.

- (f) Training assistance awarded to eligible recipients from the Workforce Training Authority Fund [to eligible recipients] shall be used for costs related to facilities, necessary furniture, fixtures and equipment, development of programs, implementation of training programs, materials and supplies, compensation, apprenticeship and such other costs that the Workforce Training Authority [Board] determines [pursuant to subsection (e) of this section] to be eligible for training assistance within the purposes of this section <u>pursuant to subsection</u> (e) of this section.
- (g) On July 1, 2018, and prior to [each] the commencement of the next fiscal year thereafter, the administrator shall prepare a plan of operations and an operating and capital budget for the Workforce

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211 Training Authority Fund, provided not later than ninety days prior to

- 212 the start of each fiscal year, the administrator shall submit such plan
- and budget to the <u>board of the</u> Workforce Training Authority [Board]
- 214 for its review and approval.

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- 215 (h) Administrative costs shall be paid or reimbursed to the 216 administrator from the Workforce Training Authority Fund, provided 217 the total of such administrative costs in any fiscal year shall not exceed 218 five per cent of the total amount of the allotted funding for such fiscal 219 year, as determined in the operating budget prepared pursuant to 220 subsection (g) of this section. Nothing in this section shall be [deemed] 221 construed to require the administrator to risk or expend the funds of 222 the Labor Department in connection with the administration of the 223 Workforce Training Authority Fund.
 - (i) On January 1, 2019, and annually thereafter, the administrator shall provide a report of the [activities] expenditures of the Workforce Training Authority Fund to the Workforce Training Authority for the board's review and approval. Upon such approval, the board shall provide such report, in accordance with the provisions of section 11-4a, to the joint standing committees of the General Assembly having cognizance of matters relating to labor, commerce and employment advancement. Such report shall contain available information on the status and progress of the operations of the programs funded by and [funding] resources of the Workforce Training Authority Fund and the types, amounts and recipients of financial assistance awarded.
 - (j) The administrator shall consult with the office of apprenticeship training, the Connecticut Employment and Training Commission, the Planning Commission on Higher Education and the administrator of the Connecticut Manufacturing Innovation Fund to ensure coordination compatibility the development and of and implementation of training programs awarded by the Workforce Training Authority. [Fund.]
- Sec. 4. (Effective July 1, 2019) (a) Not later than October 1, 2019, the

243 Labor Department, in collaboration with workforce development

- boards within the state, shall conduct a study of programs offered to
- individuals seeking employment within the state. The topics of such
- study shall include, but not be limited to:
- 247 (1) The location, ownership and management of workforce 248 development board offices within the state;
- (2) The number of employees dedicated to assisting individuals seeking employment in each American Job Center office;
- 251 (3) The number of individuals seeking employment who are served 252 through each American Job Center office and by which program on an
- 253 annual basis;
- 254 (4) The number of employers, classified by industry, that utilize workforce development boards throughout the state;
- 256 (5) The number of individuals who successfully find employment 257 through the American Job Centers and the nature of that employment, 258 classified by industry;
- (6) The number of individuals who successfully found employment,
 then lost that employment, who re-enrolled in an American Job Center
 program;
- 262 (7) The type of training programs;
- 263 (8) Whether activities offered by individual workforce development 264 boards are planned in conjunction with the department to maximize 265 efficiency and avoid duplication of resources;
- 266 (9) The funding sources for each workforce development board and 267 any in-kind contributions offered by the state including, but not 268 limited to, office space, utilities and equipment;
- 269 (10) Whether an individual seeking employment can simultaneously 270 participate in a state-operated employment program through the

- 271 department and a workforce development board program;
- 272 (11) The methods by which the department and workforce 273 development boards coordinate employment programs in each region 274 of the state; and
- (12) The methods by which workforce development boards report to the department and whether the resources currently allocated to the workforce development boards by the department are adequate for the operation of the programs offered by the workforce development boards.
- (b) Not later than January 1, 2020, the department shall submit, in accordance with the provisions of section 11-4a of the general statutes, a report to the joint standing committee of the General Assembly having cognizance of matters relating to labor detailing the findings of the study conducted pursuant to subsection (a) of this section.
- 285 Sec. 5. (NEW) (Effective from passage) Not later than December 31, 286 2019, the Labor Commissioner shall post on the eRegulations System a 287 notice of intent to adopt regulations, in accordance with the provisions 288 of chapter 54 of the general statutes, concerning allowances for 289 gratuities permitted or applied as part of the minimum fair wage 290 pursuant to sections 31-58 and 31-60 of the general statutes. The Labor Commissioner shall consult with representatives of the restaurant 291 292 industry prior to posting such notice and shall consider the provisions 293 of the Fair Labor Standards Act, 29 USC 203(m)(2) and 29 CFR 531.56, 294 and include guidance provided by the United States Department of 295 Labor Wage and Hour Division in Field Assistance Bulletin No. 2019-2, 296 dated February 15, 2019, and in Wage and Hour Division Opinion 297 Letter FLSA 2018-27, dated November 8, 2018, regarding such 298 allowances.
- Sec. 6. (*Effective from passage*) Not later than October 1, 2019, the Secretary of the State shall update the official compilation of the regulations of Connecticut state agencies posted on the eRegulations System to comply with the provisions of chapter 54 of the general

303 statutes and section 7 of this act.

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Sec. 7. (Effective from passage and applicable to actions pending on or filed on or after said date) Notwithstanding the provisions of chapter 54 of the general statutes, section 31-62-E4 of the regulations of Connecticut state agencies is repealed."

This act shall take effect as follows and shall amend the following		
sections:		
Section 1	October 1, 2019	31-11hh
Sec. 2	October 1, 2019	31-11ii
Sec. 3	October 1, 2019	31-11jj
Sec. 4	July 1, 2019	New section
Sec. 5	from passage	New section
Sec. 6	from passage	New section
Sec. 7	from passage and	New section
	applicable to actions	
	pending on or filed on or	
	after said date	